



**DEPARTMENTALLY RELATED STANDING COMMITTEE  
ON DEVELOPMENT (B) DEPARTMENTS  
2024-2025**

**FIFTEENTH**

**ASSAM LEGISLATIVE ASSEMBLY**

**Report on the Demands for the Grant Nos.56 & 57  
for the year 2024-2025**

**DEPARTMENT : PANCHAYAT & RURAL DEVELOPMENT**

**TWENTY SIXTH REPORT**

**Presented to the House on 21<sup>st</sup> February, 2024.**

**ASSAM LEGISLATIVE ASSEMBLY SECRETARIAT  
DISPUR :: GUWAHATI - 781006**

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(i)

**COMPOSITION OF THE DEPARTMENTALLY RELATED STANDING  
COMMITTEE ON DEVELOPMENT (B) DEPARTMENTS, 2024-25**

**CHAIRMAN :** Shri Bhabendra Nath Bharali

MLA & Chairman

**MEMBERS :**

1.	Shri Terash Gowalla,	MLA & Member
2.	Shri Utpal Borah,	MLA & Member
3.	Shri Sibu Misra,	MLA & Member
4.	Shri Rupak Sharmah,	MLA & Member
5.	Shri Kaushik Rai,	MLA & Member
6.	Shri Taranga Gogoi,	MLA & Member
7.	Shri Diganta Kalita,	MLA & Member
8.	Shri Darsing Ronghang,	MLA & Member
9.	Shri Rupsing Teron,	MLA & Member
10.	Shri Dharmeswar Konwar,	MLA & Member
11.	Shri Phanidhar Talukdar,	MLA & Member
12.	Shri Jolen Daimary,	MLA & Member
13.	Dr. Amiya Kumar Bhuyan,	MLA & Member
14.	Shri Basanta Das,	MLA & Member
15.	Shri Abul Kalam Rasheed Alam,	MLA & Member
16.	Shri Diganta Barman,	MLA & Member
17.	Shri Abdul Batin Khandakar,	MLA & Member
18.	Shri Bhaskar Jyoti Baruah,	MLA & Member
19.	Shri Abdur Rahim Ahmed,	MLA & Member
20.	Hafiz Bashir Ahmed,	MLA & Member
21.	Shri Aminul Islam (Senior),	MLA & Member
22.	Shri Abdul Aziz,	MLA & Member
23.	Shri Charan Boro,	MLA & Member
24.	Shri Manoranjan Talukdar,	MLA & Member

**OFFICERS, ASSEMBLY SECRETARIAT**

1.	Shri Hemen Das, Principal Secretary,
2.	Shri Dulal Pegu, Secretary,
3.	Smti. Deerga Baruah, Deputy Secretary,
4.	Shri Samir Das, Under Secretary,
5.	Shri Dhanajit Talukdar, Special Officer,
6.	Shri Madhab Chetri, Estate Officer,
7.	Shri Mahen Ch. Doley, Superintendent Member's Hostel,
8.	Shri Fakhar Uddin Chowdhury, Committee Officer,
9.	Dr. Rosy Saikia, Language Officer,
10.	Shri Baidurjya Bharali, Superintendent,
11.	Shri Bhaskar Saikia, Librarian,
12.	Shri Lakhi Nath Mardhi, Assistant Research Officer.



## INTRODUCTION

1. I, as Chairman of the Departmentally Related Standing Committee on Development (B) Departments, Assam Legislative Assembly having been authorized by the Committee to submit the Report on their behalf, present this **TWENTY SIXTH REPORT** on Demands for **Grant Nos. 56 & 57** relating to the **Panchayat & Rural Development Department** for the financial year, **2024-25**.
2. Demands for Grant have been examined by the Committee under Rule 260 J (1) (a) of the Rules of Procedure and Conduct of Business in Assam Legislative Assembly.
3. The Committee took evidence of the representatives of the **Panchayat & Rural Development Department** on **16<sup>th</sup> February, 2024**.
4. The Draft Report was considered and approved by the Committee in its meeting held on **19<sup>th</sup> February, 2024**.
1. The Committee expressed its thanks to the Officials of the **Panchayat & Rural Development Department** for placing before them the requisite materials and their considered views in connection with the subjects under consideration and also thanks to officials of Finance and Transformation & Development Departments for their kind co-operation.
5. The Committee would also like to place on record their deep sense of appreciation for the invaluable assistance rendered to them by the Officials of Assam Legislative Assembly Secretariat attached to the Committee.

**Dispur :**  
Dated 19<sup>th</sup> February, 2024.

**Bhabendra Nath Bharali,**  
**Chairman,**  
Departmentally Related Standing  
Committee on Development (B) Departments,  
Assam Legislative Assembly.



## CHAPTER – 1

### Brief Note Grant No.56

Panchayat & Rural Development strives for decentralization and empowerment of PRIs through various interventions. All the schemes of the Department are implemented through PRIs only. NSAP and RGSA are major programmes being implemented by the Department. These programmes aim to improve the critical infrastructure in rural areas. The Old Aged Persons, Widows and Physically Challenged persons and National Family Benefit Programme will be provided monthly pension under the NSAP programmes. Panchayat will be strengthened through (RGSA) for better performance. Implementation of aforesaid are accepted to being socio economic changes in rural areas. Now, there are 3 (three) Component of each Schemes i.e. (101-Others), (789-SC) and (796-ST). Accordingly, Budget Provision has been provided in the respective Head of Account for the FY 2024-25.

During the year 2023-2024, the total outlay against Central Share and State Share is Rs.27017.63 (L). For the year 2024-2025, Finance Department has allocated amount of Rs.150000.00 (L)(Revenue) and an amount of Rs.5000.00 ( L ) (Capital) for SOPD, EE (excluding Salaries & Wages) and SFC. Out of which an amount of Rs.55384.55 ( L ) Budget provision under SOPD, Non-Salary & SFC. However, an amount of Rs.54209.98 as Central Share and an amount of Rs.2337.41 ( L ) as State Share has been proposed to provide in the budget 2024-2025 under Grant No. 56. Detail of which is given below.

#### GRANT NO.56 –Panchayat & Rural Development (Panchayat)

(Rs. In lakh)

Sl. No.	Name of Schemes/Project	Central Share	State Share	Remarks
1.	IGNOAPS under NSAP (Others),(SC) &(ST)	25444.02	0.00	
2.	IGNWPS under NSAP (Others),(SC) &(ST)	4217.67	0.00	
3.	IGNDPS under NSAP (Others),(SC) &(ST)	1292.76	0.00	
4.	NFBS under NSAP (Others),(SC) &(ST)	1755.94	0.00	
5.	Rastriya Gram Swaraj Abhijan (RGSA) (Others),(SC) &(ST)	21499.59	2337.41	
	<b>Total:</b>	54209.98	2337.41	

- 1) **NSAP (National Social Assistance Programme):** - It was started by Govt. of India in 1995-96. Formerly this programme was implemented by the Social Welfare Department and from 2003-2004, it was transferred to Panchayat & Rural Development Department. It has four components like Indira Gandhi National Old Age Pension Scheme (IGNOAPS), Indira Gandhi National Widow Pensions Schemes (IGNWPS), Indira Gandhi National Disabilities Pension Schemes (IGMBPS) and National Family Benefited Schemes (NFBS). During the year, 2022-23, as per Govt. of India instruction for mapping of SNA Accounts separate budget provision has been made as (Others), (SC) & (ST) each component under NSAP Scheme.
- a) **IGNOAPS (Indira Gandhi National Old Age Pension Scheme):** The BPL people in age group of 60-79 years is given monthly pension of @ Rs 200/- from the Central Assistance. The BPL people in the age group of 80 years and above is given a monthly pension of Rs 500/- from Central Assistance. The present target is 707927 numbers.



- b) **IGNWPS (Indira Gandhi National Widow Pension Scheme)** - The BPL widow people in the age group 40-79 years are given a monthly pension @ Rs 300/- P. M. from Central Assistance. The present target is 121181 numbers. After attaining the age of 80 years and above, the beneficiaries are entitled to get Rs 500/- P. M.
- c) **IGNDPS (Indira Gandhi National Disabilities Pension Scheme)**- Under this schemes, BPL disabled person in the age group 18-79 year is given a monthly pension @ Rs 300/- per month from Central Assistance. The present target is 35198 nos. After attaining the age of 80 years and above, the beneficiaries are entitled to get @ Rs 500/- per month.
- d) **NFBS (National Family Benefitted Scheme):** - Under this schemes Rs 20,000/- is given as one time assistance to BPL family whose principal bread earner dies. The age group of eligible person is 18-59 years.

During the financial year 2023-24, an amount of Rs 28918.35 (L) was provided as Central Share. In the year 2024-25, an amount of Rs 32710.39 (L) is proposed as Central share under the NSAP Scheme.

**2. RGSA (Rashtriya Gram Swaraj Abhiyan) :** - In order to ensure improved people centric Governance, responsive service delivery by Panchayats and attainment of Sustainable Development Goals (SDGs) by 2030, leadership capabilities of Elected Representatives and functional competencies of functionaries and awareness level of rural mass need to enhanced by many folds. With the above objectives, the Institute submitted a project proposal to the Ministry of Panchayati Raj with an amount of Rs. 200.00 Crores, as per template given by Ministry of Panchayati Raj and the Government of India, Ministry of Panchayati Raj has already sanctioned an amount of Rs. 216.77 crores to the State Government during the financial year, 2023-24. As per timeline fixed by the Ministry of Panchayati Raj, the institute has already undertaken peoples Plan Campaign on Mission Mode. Under the Mission Mode, the institute organized large number of training programmes for officials and other Stake Holders on preparation of Gaon Panchayat Development Plan and Poverty Reduction Plan.

- 3. **6<sup>th</sup> Finance Commission:-** During the year 2023-24, Govt. has provided an amount of Rs 51122.73 lakh. Out of the said amount an amount Rs. 7509.05 lakh was incurred as expenditure. During the year, 2024-25 an amount of Rs. 32550.89 (L) is proposed for providing in the Budget to the Finance (E.A.) Department under 6<sup>th</sup> Finance Commission.
- 4. **15<sup>th</sup> Finance Commission:-** During the year 2023-24 Govt has provided an amount of Rs 146777.00 (L). Out of which, an amount of Rs 20690.00 lakh was incurred as expenditure and Rs 51725.00 lakh fund may be received within March/2024. During the year 2024-25, an amount of Rs 198378.00 lakh is proposed for Providing Budget under 15<sup>th</sup> Finance Commission to the Govt.



## CHAPTER -II

### REPORT

#### GRANT No. 56 –Panchayat & Rural Development (Panchayat)

**2.1** After the presentation of the budget in the House for the financial year **2024-25 on 12<sup>th</sup> February, 2024**, the Departmentally Related Standing Committee on Development (B) Departments held in its meeting on **16<sup>th</sup> February, 2024** to discuss Grant No 56 relating to Panchayat & Rural Development (**Panchayat**).

**2.2** Budget provision under Grant No. 56 relating to the Panchayat & Rural Development (Panchayat) Department for the financial year, 2024-25 are as follows:

	REVENUE	CAPITAL	TOTAL (Rs in lakhs)
VOTED	266144.06	1350.00	267494.06
CHARGED	1991.07	65.00	2056.07

Under the following heads, an estimated budget allocation has been fixed as shown below:

• 2015	Elections	13.00
• 2235	Social Security & Welfare	46525.03
• 2515	Other Rural Development Programmes	219606.03
• 4059	Capital Outlay on Public Works	950.00
• 4515	Capital Outlay on other Rural Development Programmes	400.00
	<b>Grand Total</b>	<b>267494.06</b>

The amount so allocated is presented before the House and is proposed to be spent in the Revenue and Capital expenditure respectively.

While discussing the Budget provision for the year 2023-24, the Committee found that the Budget so allocated comparatively less than the previous Financial Year and there is no clear indication as to why the Budget allocation has been reduced. However, the committee feels that the Department should communicate with the Finance Department Government of Assam for necessary Budget provision in order to restrict the hindrances that may arise while performing the function of the Department.

**2.3** The DRSC on Dev. (B) Departments in its sitting held on **16<sup>th</sup> February, 2024** examined papers and documents received from the concerned department and took evidence of departmental representatives. At the same time, the Committee considered the **Action Taken Report on the recommendations made in its Twenty Fifth Report.**



## **ACTION TAKEN REPORT**

**FURNISHED ON THE OBSERVATION AND RECOMMENDATION CONTAINED LAST TWENTY FIFTH REPORT OF THE DRSC ON DEVELOPMENT (B) DEPARTMENTS ON GRANT NO. 56-PANCHAYAT & RURAL DEVELOPMENT(PANCHAYAT), 2023-24.**

1. *During the course of discussion, the Committee observes that the construction works of all development blocks of Assam is yet to be completed due to shortfall of budget provision.*

***The Committee, therefore recommends that the Construction of half done on going works of All Block Development Office should be completed within the stipulated time and remaining construction of Block Development Office may be taken up and necessary fund for completion of works may be moved through Supplementary Demands.***

### **ACTION TAKEN**

Panchayat & Rural Development Department had identified and approved 11 (Eleven) Block Offices viz, South Salmara , Pakabetbari, Bhawanipur , Tapang, Dholpukhuri , Udharbond , Boginadi, Ujani Majuli , Langsomepe, Mahmora , Chakchaka Dev Block under SoPD , 2018 -19 & 2019-20 . Out of these, construction work has already been started in respect of South Salmara Dev. Block under South Mankachar district and Pakabetbari Development Block under Barpeta district.

Administrative Approval could not be accorded for the remaining 9 (Nine) Block Office Building for the FY 2018-19 & 2019-20 , as there was no budget provision and due to lack of parity in the Plan & Estimates amount .

As such, Department has made necessary correspondence to Office of the Commissioner , P&RD, Assam vide letter No. ECF-107939/423 dated 25<sup>th</sup> January, 2023 to recast the model estimate within the ceiling cost of Rs. 200.00 lakh for each Block and Public Works (Building) Department , Assam (implementing agency) has been also communicated for completion of remaining work . In case of exigency of required fund for completion of work, Supplementary Demand proposal would be moved as and when required.

2. *The Committee observes, that there is a great necessity for reorganization / creation of New Development Offices throughout the State.*

***The Committee, therefore, recommends that the process for reorganization / creation new Development Block Offices would be initiated after the completion process of Delimitation undertaken by the Election Commission of India.***



**ACTION TAKEN:**

In compliance of Committee's Recommendation, process for reorganization / creation of new Development Block Offices would be initiated after the completion process of Delimitation undertaken by the Election Commission of India .

3. *The Committee observes that several G.P. Offices are in dilapidated conditions and needed urgent repair.*

*The Department informed that Govt. of India has disallowed to undertake repairing and renovation work of G.P. offices for the next Financial Year. However, new construction for institutions would continue.*

***The Committee recommends the department to take up the issue regarding allocation of fund for construction of new Block Development offices / G.P. offices under Rastriya Gram Swaraj Abhijan (RGSA) with the Ministry of Panchayat Raj, Government of India.***

**ACTION TAKEN :**

**Construction of New GP Bhawan**

- i. RGSA does not have any provision for construction of block office building for which the Government of India is not providing any financial support for construction of block office building.
- ii. Under RGSA, there is a provision for construction of GP building @Rs.20.00 lakh under which, the P&RD Department has been constructing new GP buildings where the condition of the buildings is dilapidated or have been functioning in a small room . Under the Action Plan 2019-20, 2021-22 & 2022-23 the Government of India has approved the proposal for construction of 123 GP buildings. Out of 123 G.P.Bhawans , construction of 25 nos have been completed and remaining 98 nos are under construction and expected to be completed by June,2023.
- iii. Under the Action Plan 2023-24 of RGSA , the Government of India has approved the proposal for construction of 120 New GP Bhawans . Selection process of GPs for construction of 120 Bhawans have been done and soon after receiving the central grant, necessary funds will be released to the concerned CEO of ZILLA Parishad.
4. *The Committee observes that several posts of Gaon Panchayat Secretaries are lying vacant and many of the Secretaries are holding multiple charges which hampers in proper functioning of the Gaon Panchayats.*

***The Committee, therefore recommends to take up the matter with the State Level Recruitment Commission to expedite the process of recruitment of G.P. Secretaries as early as possible considering the proper functioning of the Gaon Panchayats.***



**ACTION TAKEN:**

For expediting the process of recruiting of 578 G.P. Secretaries, the matter was taken up with the State Level Recruitment Commission. However, necessary Advertisement for recruitment of GP Secretaries has not been taken up by the State Level Recruitment Commission for Grade-III so far.

5. *While discussing with the Departmental Representatives the Committee observes that Khagarijan Block Development Office under Nagaon LAC is in dilapidated conditions.*

***The Committee, therefore, recommends that the khagarijan Block Development Office should be reconstructed / renovated for greater interest of local people.***

**ACTION TAKEN:**

In compliance of the recommendation of the Hon'ble Committee on DRSC, ALA, the CEO, Nagoan ZP has been requested to submit detailed proposal vide letter No.PDDP.17/2018/Pt/69,dated 6<sup>th</sup> May 2023 .

6. *During the course of discussion the Committee observes that the staff quarters of Srijangram Dev. Block under Abhayapuri North LAC is in deplorable conditions.*

***The Committee, therefore, recommends that the Staff Quarter of Srijangram Dev. Block should be constructed at an early date.***

**ACTION TAKEN:**

As regard Construction of Staff Quarter of Srijangram Dev Block under Bongaigaon district, necessary correspondence has been made vide letter No.PDDP. 17/2018/Pt/70, dated 6<sup>th</sup> May 2023 to submit detailed proposal at an early date in compliance of the recommendation of the Hon'ble Committee on DRSC, ALA.

7. *The Committee observes that the administrative side of Sukafa Gaon Panchayat and Langibore Gaon Panchayat is under Nazira LAC which has been control from the Sibsagar District Circle but Charaideo Maidam is comprise behind the said two G.P.s and Charaideo District is created with name of Charaideo region. But the local people insist to include Nazira Circle to be control under Charaideo district administration after completion of delimitation process.*

***Therefore, the Committee recommends that Sukafa and Langibore Gaon Panchayat should be included in the Charaideo District.***

**ACTION TAKEN:**

Sukafa and Langibore Gaon Panchayats are prersently under the jurisdiction of Nazira Development Block in the district of Sivasagar.

As recommended by the Committee, the matter regarding inclusion of Sukafa and Langibore Gaon Panchayats in the Charaideo District from Sivasagar District would be initiated after completion of delimitation process undertaken by the Election Commission of Inida



## **OBSERVATIONS AND RECOMMENDATIONS**

### **GRANT NO. 56**

***The Committee after holding a threadbare discussion and on close scrutinization of the Report related to Grant No. 56 of the P & R D Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations:***

1. During the course of discussion, the Committee observes that the construction work taken up under SoPD is very slow and expressed dissatisfaction over the slow progress of construction of 11 (eleven) nos. of Block Development Offices during 2019-2020 and 2021-2022.

The Committee also observes that there may not be sufficient land available for construction of new Block Development Offices and hence to ensure proper availability of land before construction work is taken up.

The Committee recommends that the construction of new Block Offices would be more feasible to be taken up after reorganization of Blocks, as a number of Block headquarters may have to be shifted/ changed after the completion process of Delimitation undertaken by the Election Commission of India. In case new location of Block Offices is not available after reorganization, the existing GP Offices may be upgraded as Block Development Offices.

2. During the course of discussion the Committee desired to be appraised of the process for reorganization/creation of new Development Blocks after the completion process of Delimitation undertaken by the Election Commission of India.

Therefore the Committee recommends a District Delimitation Commission is constructed to delimit the GPs as per the following categories:

- Categories A : District having higher population density shall have Gaon Panchayats with a population range from 10200 to 13800,
- Categories B : District having medium population density shall have Gaon Panchayats with a population range from 8500 to 11500,
- Categories C : District having lower population density shall have Gaon Panchayats with a population range from 6000 to 9200.

3. The Committee observes the shortage of GP Secretaries for proper functioning of the GPs.

The Committee strongly recommends that recruitment of GP Secretaries should be done on a priority basis and every GP Secretaries should be resuffed in every 3 (three) years, working in a particular Gram Panchayat throughout the State.

4. The Committee observes that the proposal regarding construction of Khagarijan Block Development Office under Nagaon LAC should be looked into considering after the completion process of Delimitation.

The Committee recommends to take up the matter of particular construction after the process of reorganization of Blocks is completed.

5. The Committee observes that the proposal for construction of staff quarters for Srijangram Blocks should be looked into and a complete proposal for all categories of staff may be incorporated.

The Committee recommends to take up the matter of construction after the completion process of Delimitation undertaken by the Election Commission of India.

With these observations, the Committee recommend that the total amount of Rs.267494.06 lakhs as sought for, under Grant No. 56 of the P & R D Department for the Financial Year 2024-25 be approved by the August House.

The Action Taken Report on the recommendation may be submitted to the Committee within 90 (Ninety) days from the date of presentation of the Report in the House.



CHAPTER – III

**GRANT NO. 57-PANCHAYT & RURAL DEVELOPMENT**  
**(RURAL DEVELOPMENT)**

During the year 2023-24, the total outlay against Central Share and State Share under Grant No.57 is Rs. 381807.07 (L). For the year, 2024-25 Finance Department has allocated an amount of Rs.150000.00 (L) (Revenue) and an amount of Rs. 5000.00 (L) Capital for SOPD, EE (excluding Salaries & Wages) and SFC. Hence, total allocation is Rs.155000.00 (L). Out of which an amount of Rs. 112324.54 (L) Budget provision under SOPD and Non-Salary component. However, an amount of Rs.384413.46 as Central Share and an amount of Rs.60933.07 (L) as state Share has been proposed to provide in the Budget 2024-2025 under Grant No.57. Details of which are given below:

**GRANT NO.57 –Panchayat & Rural Development(Rural Development)**  
**(Rs. In lakh)**

Sl. No.	Name of Schemes/Project	Central Share	State Share	SOPD	Remarks
1.	<b>Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA):</b>	110828.65	30612.50		
2.	<b>Pradhan Mantri Awas Yojna-Gramin (PMAY – G) Formerly Indira Awas Yojna</b>	200000.00	22222.23		
3	Deendayal Antodaya Yojna under (NRLM) (DAY-NRLM)	47810.00	5312.22		
	Rural Self Employment Training Institute (RSETI)	900.00	0.00		
	Nation Rural Economic Transformation Project (NRETP)	2500.00	277.78		
	Deendayal Upadhyaya Gramin Kaushalya Yojana (DDU-GKY)	10822.00	1202.45		
	Start-Up Village entrepreneurs program (SVEP)	6821.01	757.89		
	Mahila Kishan Sashaktikaran Poriyojna (MSP)	4536.00	504.00		
4.	State Institute of Panchayat and R.D. (SIPRD)	195.80	44.00		
	<b>Total:</b>	384413.46	60933.07		
7.	<b>Schemes (SOPD)</b>			108148.02	
	<b>Grand Total</b>				
8.	<b>Training of SIPRD, P &amp; RD Deptt.</b>			200.00	

**1) MGNREGA (Mahatma Gandhi National Rural Employment Guarantee Act):** - It is a Centrally Sponsored schemes for providing 100 days wages employment in a year to the unskilled job card holders who demand work. During the Financial Year ,2023-24, an amount of Rs. 14303.26 lakhs has been released out of allocation of Rs.45000.00 lakhs against Central Share and Rs 3577.74 (L) was released against State Share out of allocation of Rs. 15000.00 lakh. Further, an amount of Rs. 184256.12 lakh under Wage Component is released by the Govt. of India directly to NeFMS account in the Commissioner of Panchayat & R.D. For the year 2024-25, an amount of Rs. 110828.65 (L) is budgeted as Central Share and Rs. 30612.50 (L) as State Share.



**2) PMAY – G : (Pradhan Mantri Awas Yojna-Gramin) Formerly Indira Awas Yojna: -**

It is an important rural housing scheme of Govt of India for rural BPL households. It is a continuous Centrally Sponsored schemes and funded by Govt of India and State Govt in the ratio of 90:10 basis. During the financial year 2023-24, an amount of Rs 357890.16 (L) released against Centre Share and an amount of Rs18962.53 (L) was released as State Share. For the year 2024-25, an amount of Rs. 200000.00 (L) is budgeted as Centre Share and Rs. 22222.23 (L) as State Share.

**3) NRLM (National Rural Livelihood Mission):-** Earlier SGSY programme has now being restructured and renamed as National Rural Livelihood Mission (NRLM). The restructured programme is being implemented in a mission mode with a time bound and outcome based approach. The NRLM is a Centrally Sponsored Flagship Programme funded by Govt of India and State Govt on 90:10 basis. In the current year 2023-24, an amount of Rs. 44400.26 (L) has been release as Central Share out of Budget provision of Rs. 63071.65 (L) and Rs. 4876.11 (L) has been released as State Share out of budget provision of Rs. 6938.16 (L) . For the year 2024-25 an amount to Rs. 73389.01 (L) is budget as Central Share and Rs 8054.34 (L) as State Share.

**4) SIPRD (State Institute of Panchayat Rural Development): -** During the financial year 2023-24 an amount of Rs 160.20 lakh as central share was provided in the Budget. An amount of Rs 23.00 (L) as the Central Fund was directly released to the Bank Account of SIPRD through NeFMS by the Govt of India and an amount of Rs 36.00 (L) was provided in the budget as State Share. Out of which, Rs. 20.00 (L) was released against State Share. For the year 2024-25, an amount of Rs 195.80 (L) has been proposed as Central Share and Rs 44.00(L) as State Share.

**5) SPMRM (Shyama Prasad Mukherjee Rurban Mission):-** During the financial year 2023-24, an amount of Rs 4738.50 (L) was the budget provision against Central Share for the scheme under SPMRM.and amount of Rs.526.50 (L) was the Budget provision against State Share for the Scheme under SPMRM . No fund has been released under SPMRM Scheme by the GOI. The Scheme has been discontinued from 31-03-2023.

**6) SOPD: -** During the year 2023-24, an amount of Rs 133747.91 (L) has been provided in the budget under SOPD-G scheme. Out of the said budget provision an amount of Rs 49093.82 (L) has been drawn and disbursed. For the year 2024-25, an amount of Rs 115318.02 (L) (Revenue) and an amount of Rs.5000.00 (L) (Capital) has been proposed to provide Budget for implementation of the scheme under SOPD-G.



## CHAPTER – IV

### REPORT

#### GRANT NO. 57 – PANCHAYAT & RURAL DEVELOPMENT (RURAL DEVELOPMENT)

The total sum of **Rs 570708.17** lakhs under P & RD is required for approval of the House during the financial year 2024-25.

The total allocation of fund under Grant No. 57 for both Revenue and Capital heads for administration of P & RD Department for the year 2024-25 is presented before the House for approval.

Budget provision under Grant No. 57 relating to the Panchayat and Rural Development (Rural Development) Department, 2024-25 are as follows:

	REVENUE	CAPITAL	TOTAL (Rs. in lakhs)
VOTED	566523.17	4185.00	570708.17
CHARGED	0.00	0.00	0.00

Under the following heads, an estimated budget allocation has been fixed as shown below:

		(Rs in Lakhs)
• 2216	Housing	282222.23
• 2501	Special Programmes for Rural Development	142198.19
• 2505	Rural Employment (1)	142102.75
• 5475	Capital outlay of other General Economic Services	4185.00
	<b>Grand Total</b>	<b>570708.17</b>

The amount so allocated is presented before the House and is proposed to be spent in the Revenue and Capital expenditure respectively.

The DRSC on Dev. (B) Departments in its sitting held on **16<sup>th</sup> February, 2024** examined papers and documents received from the concerned department and took evidence of departmental representatives. At the same time, the Committee considered the Action Taken Report on the recommendations made in its **Twenty Fifth Report**.



**ACTION TAKEN REPORT ON THE OBSERVATIONS AND RECOMMENDATIONS OF  
CONTAINED 25<sup>TH</sup> REPORT, 2023-24 OF THE DEPARTMENTALLY RELATED STANDING  
COMMITTEE ON DEVELOPMENT (B) DEPARTMENTS ON GRANT NO. 57**

1. *After threadbare discussion with the Departmental Representatives, the Committee observes that 15% allocated fund for rural connectivity in implementation of MGNREGA was very inadequate.*

*The Committee also observes that the numbers of Schemes taken up in each G.P. was restricted to the 20 mandated scheme for each Gaon Panchayat.*

***The Committee, therefore, recommends that the Department to enhance the percentage for road construction without hampering the 15:25 ratio of Wages and Materials components.***

***The Committee also recommends that payment of materials components should be released in regular intervals so that ongoing schemes should be completed at earliest.***

**ACTION TAKEN:-**

The proposal for enhancing percentage of expenditure upto 25% on rural connectivity schemes without violating the mandated norms i.e 60:40 wage material ratio, 60% expenditure on Agriculture and Allied activities and 65% expenditure on Natural Resources Management works under Mahatma Gandhi NREGA is under consideration.

As per letter No.J-11017/39/2017-RE-VII (E-878816), dtd 18-07-2022 issued by Director (MGNREGA), Govt. of India , it is mentioned that if 20 no. of works ( excluding Plantation related work under maintenance and ongoing PMAY-G) are available in a Gaon Panchayat, then no muster roll for new work can be generated in NREGA Soft. This provision has been effective from 1<sup>st</sup> August, 2022. However, a provision has been enabled in DPC Login of NREGA Soft for providing special permission to open a new work in a particular Gaon Panchayat, despite of having 20 ongoing works.

In the FY 2022-23, Rs 22216.30 lakh and Rs.7405.43 lakh has been received as Central Share and State Share respectively against Material & Admin component under MGNREGA. Accordingly, the fund received against material components has been made available in MIS and Blocks can make payment against the material bills directly from the state level e-FMS account by generating Fund Transfer Order (FTO).

2. *During the course of discussion, the Committee observes that many households of eligible beneficiaries under PMAY-G have been rejected / left out from Geo tagging in AwassSoft.*

***The Committee recommends that the issue to be taken up as a special case with the Government of India for inclusion of those left out households from Geo tagging or the cases may be recommended under Mukhya Matri Awas Yojana Scheme.***



**ACTION TAKEN:-**

**Mukhya Mantri Awaas Yojana-Gramin (MMAY-G)** is a state flagship program which aims to provide **01 Lakh houses** to eligible beneficiaries including 10,000 houses to eligible beneficiaries residing in Tea Garden areas.

Therefore, under Mukhya Mantri Awaas Yojana-Gramin, 01 lakh eligible beneficiaries will be benefited with rural housing who have been left out during the implementation of Pradhan Mantri Awaas Yojana-Gramin or Indira Awaas Yojana.

In this regard, a proposal for the source database for selection of eligible beneficiaries under MMAY-G has been received from office of the CPRD, Assam which is under consideration.

3. *The Committee observes that the work of SHGs under National Rural Livelihood Mission (NRLM) should be boosted and given more outlet.*

*The Committee also observes that the SHGs in Tea Garden areas are not well organized and required more attention for proper functioning.*

***The Committee recommends that the department should come up with a mechanism to link up with Handloom & Textile Department for bulk purchase of SHG products like Gamocha etc.***

***The Committee also recommends that the department should undertake Special Drives in organizing orientation programmes for income generation schemes in Tea Garden areas.***

**ACTION TAKEN :**

- (i) A total of 19 Retail outlet have so far been developed under NRLM (ASRLM) across district/blocks and has recommended by the Committee, ASRLM opened one new outlet in Tezpur and setting up of outlet at Nagaon is under process.
- (ii) As per recommendations, all DPM's has been instructed to focus on proper functioning of SHGs of Tea garden area in the recently held training program of the DPMs.
- (iii) ASRLM is under discussion with with Director of Handloom & Textile Department for convergence to carry out various welfare activities including purchase of Gamocha and other Handloom items.
- (iv) A virtual meeting with the Leader of all the Cluster Level Federation was conducted under the Chairmanship of SMD, ASRLM where all SHG members have been requested to take up livestock as secondary livelihood activity.

A sanitary napkin manufacturing unit has already been setup at Hazelbang Garden, Lahowal Development Block of Dibrugarh District which is run by Dharani villiage organization, Setting up of similar units at Gohpur (Biswanath District) Guijan, (Tinsukia District) and Titabor (Jorhat District) is under process.

19410 SHGs have been covered under Tea Garden area and 9775 SHGs are supported under bank linkages.



**Brief Note Grant No.57**

Rural Housing, job opportunity of Self Help Group etc. are in Major thrust area under Grant No.57. It is proposed to generate Rs.775.00 lakh man days under MGNREGA and PMAY-G houses are proposed to be constructed in the State in 2024-2025 as spill over activities. BPL families mainly women will be organized through SHG and they will be provided financial support and training under ASRLM. Landscape of rural economy is accepted to improve significantly through implementation of the aforesaid Schemes. Now, there are 3(three) Component of PMAY-G and NRLM Scheme i.e. (101-Others) (105- in case of PMAY-G), (789-SC) and (796-ST). Accordingly, Budget Provision has been provided in the respective Head of Account for the F.Y. 2024-25.

(Rs. in lakh)					
Sl. No.	Name of Schemes/Project	Central Share	State Share	SOPD	Remarks
1	2	3	4	5	6
	<b>"2501-SPRD" etc.</b>				
1	Mahatma Gandhi National Rural Employment Guarantee act.(MGNREGA)	110828.65	30612.50	----	
2	Social Audit under MGNREGA	496.20	165.50		
3	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)( 105-Others)	80000.00	8888.89	----	
	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)( 789-SC)	42000.00	4666.67	----	
	Pradhan Mantri Awas Yojana-Gramin (PMAY-G)( 796-ST)	78000.00	8666.67	----	
4	DAY-NRLM(101-Others)	36920.00	4102.22	----	
	DAY-NRLM(789-SC)	4111.00	456.78	----	
	DAY-NRLM(796-ST)	6779.00	753.22	----	
5	RSETI under NRLM-CSS	900.00	----	----	
6	NRETP under NRLM	2500.00	277.78	----	
7	DDU-GKY (101-Others)	3571.26	396.81	----	
	DDU-GKY (789-SC)	432.88	48.10	----	
	DDU-GKY(796-ST)	6817.86	757.54	----	
8	SVEP-CSS	6821.01	757.89	----	
9	MKSP-(101-Others)	3502.70	389.19	----	
	MKSP-(786-SC)	390.10	43.34	----	
	MKSP-(796-ST)	643.20	71.47	----	
10	SPMRM (Shyama Prasad Mukherjee Rurban Mission)	----	----	----	
11	SIPRD	195.80	44.00	----	
	<b>Total :-</b>	<b>384909.66</b>	<b>61098.57</b>	----	
11	SOPD-G (Revenue)	----	----	108148.02	
	SOPD-G (Capital)			4600.00	
	<b>Grand Total:-</b>	<b>384909.66</b>	<b>61098.57</b>	<b>112748.02</b>	
12	Training at SIPRD, P&RD Deptt.			<b>200.00</b>	



## **OBSERVATIONS AND RECOMMENDATIONS**

### **GRANT NO. 57**

*The Committee after holding a threadbare discussion and on close scrutinization of the Report related to Grant No. 57 of the P & R D Department on the evidences provided by the Departmental representatives made the following Observations and Recommendations:*

1. During the course of discussion, the Committee observes that in the execution of work under MGNREGA, the volume of work is not proportionate with man-days generation.

Therefore the Committee recommends to look into the matter so that volume of work executed is proportionate with generation of man-days.

2. The Committee observes that in implementation of MGNREGA, the maximum ongoing work limit is fixed at 20 (twenty) nos. per GP and due to non payment of material component, most of the schemes are still shown as ongoing for which the GPs are unable to take up new schemes.

The Committee recommends to take necessary steps for increasing the ceiling limit of ongoing works and to pay MGNREGA on preference and also other bills with small amounts for increasing the number of work completion.

The Committee also recommends for convergence of MGNREGA with 15<sup>th</sup> Finance Commission in construction of CC Block Roads, so that at least 500 mtr. length of the village road can be covered.

3. The Committee observes that many of the PMAY-G houses in the state have been completed without providing 95 days of wage under MGNREGA, due to which the beneficiaries have been deprived out of their daily wages.

The Committee recommends to take up the matter with the Ministry of Rural Development to allow providing 95 days of wages after completion of the PMAY-G houses.

4. The Committee observes the good work being done by the various Self Help Groups.

Therefore, the Committee recommends for setting up Retails Marts/Outlets for selling of SHG's products to be set up in all districts/blocks. Funds for the same should be proposed under SoPD. Coffee houses and toilets should also be set up in the Outlets which are located along the National Highway particularly in Nagaon by-pass (Borghat) and inside the Batadroba Than, Nagaon .

5. The Committee appreciates ASRLM for the initiative taken for upgrading the SHG members into Lakhpati Baideos and recommends the good work to be continued.

With these observations, the Committee recommend that the total amount of Rs.570708.17 lakhs as sought for, under *Grant No. 57 of the P & R D Department* for the Financial Year 2024-25 be approved by the August House.

The Action Taken Report on the recommendation may be submitted to the Committee within 90 (Ninety) days from the date of presentation of the Report in the House.

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